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REQUITALS:

1. WHEREAS the New Jersey Constitution provides in Article I, ¶ 1 that: "All persons are by nature free and independent, and have certain natural and unalienable rights, among which are those of enjoying and defending life and liberty, of acquiring, possessing, and protecting property, and of pursuing and obtaining safety and happiness";

and

2. WHEREAS, N.J.S.A. 40:48-2 provides that: “Any municipality may make and enforce such ordinances, regulations, rules and by-laws not contrary to the laws of this state or of the United States, as it may deem necessary and proper for the good government, order and protection of persons and property, and for the preservation of the public health, safety and welfare...”

3. WHEREAS, the New Jersey Department of Environmental Protection (NJDEP) was established in 1970, N.J.S.A. 13:1B-1, et seq., to protect the natural and human environment by regulating certain human activities that may directly or indirectly impact the environment;

4. WHEREAS, the Municipal Land Use Law (MLUL), N.J.S.A. 40:55D-1, et seq., provides the legal and public policy foundation for municipalities to “guide the appropriate use or development of all lands in this State”, and to “secure safety from fire, flood, panic and other natural and man-made disasters,” among other goals and purposes; and
5. WHEREAS, to protect public health, counties and municipalities are empowered to establish Boards of Public Health, N.J.S.A. 26:3A2-1, et seq.

6. WHEREAS, the Local Redevelopment and Housing Law (LRHL), N.J.S.A. 40A:10A-1, et seq., provides for the designation of “blighted areas” or “areas in need of redevelopment,” which designations authorize the taking of private property for transfer to a designated “redeveloper” for redevelopment purposes; and

7. WHEREAS, the beneficial purposes of the LRHL sometimes lead to the designation of properties or neighborhoods as “in need of redevelopment” without sufficient regard for the detrimental impacts of such designations on areas of lower income, racial and ethnic minorities, the elderly or other vulnerable populations.

8. WHEREAS, also pursuant to the LRHL initiatives, vulnerable populations may be uprooted and displaced without adequate attention to, or compensation for, replacement housing and property.

9. WHEREAS, other actions and decisions of the Township, including the revaluation and assessment of property for taxation purposes, may also inadvertently have a disproportionately negative impact on lower income communities or areas of racial and ethnic minorities; and

10. WHEREAS, to protect human health and the environment for the benefit of all populations, municipal decision-makers need accurate information about the impacts of proposed action, including impacts on the determinants of health and the environment, and how those determinants will be impacted by municipal decision making; and
11. WHEREAS, the methods for protecting the environment and human health and the
gathering of such information includes the “Environmental Impact Statement” and the
12. WHEREAS, in many communities, indicators of public health, such as lung disease,
diabetes, cancers, and other infirmities, are worsening, particularly for vulnerable
populations, including but not limited to infants, children, elderly, ailing and disabled,
persons of low income or subject to socioeconomic “stressors” of race, ethnicity, and
other aspects of the “social determinants of health,” as defined by the World Health
Organization; and
13. WHEREAS some communities or neighborhoods are disproportionately burdened by
public health problems related to the cumulative impacts of poverty, blight, poor
walkability, degraded air and water, and other hazardous exposures; and
14. WHEREAS, individually some contaminants or impacts may be deemed safe enough
in isolation, but cumulatively they cause or contribute to significant harm for vulnerable
populations; and
15. WHEREAS many of these environmental and public health problems are preventable
through due diligence and legal enforcement; and
16. WHEREAS, municipalities and communities therein need policy tools to provide
residents protection and security from threats to public health and the environment, and to
promote Environmental Justice, as that standard of decision-making is defined and
clarified in Presidential Executive Order 12898 and its progeny;
THEREFORE, to protect human health and the environment, and to promote principles of Environmental Justice to the fullest extent permitted by law, the [township] [city] [borough] of ANYTOWN hereby adopts this ORDINANCE TO PROTECT PUBLIC HEALTH AND THE ENVIRONMENT AND PROMOTE ENVIRONMENTAL JUSTICE.

1.0 DECLARATION OF POLICY

The following shall be established as the public health, safety and environmental policy of the Township [city, etc.] of ANYTOWN:

A. The environment is the subject of a public trust that must be protected and administered for the benefit, safety and happiness of all township residents, present and future, regardless of income, race, ethnicity or national origin.

B. In furtherance of this public trust, the Township has a fiduciary duty to prevent harm to public health and the environment, which includes the early identification of risks and the rendering of decisions in recognition of such risks.

C. Therefore, the Township will develop laws, policies and plans to protect the public trust interests of all citizens and residents, to foster healthy communities, to create and maintain a healthy, viable environment for current and future generations, and to become a model of economic and environmental sustainability.

D. In furtherance of these policies, the Township further commits to:

1. Ensure the fair and equal treatment of all races, cultures and incomes with respect to development or redevelopment, and enforcement of laws, regulations, policies,
and actions that affect public health and quality of the environment in a manner consistent
with principles of Environmental Justice; and

2. Take appropriate action to prevent or mitigate such harm, when such harm is
occurring or reasonably foreseeable, as may be seen in the review of development
applications or redevelopment initiatives, and other government action.

3. Encourage development or redevelopment proposals that will not
disproportionately impact public health or the environment or impose undue impacts on
racial or ethnic minorities or lower income residents, and to withhold approval of such
proposals that fail to meet these standards, frequently referenced as Environmental Justice
factors, to the extent permitted by governing law.

4. Identify, prevent and, where possible, eliminate disproportionate environmental
burdens and pollution imposed on low-income communities and communities of color
pursuant to standards of Environmental Justice.

5. Enhance, protect and preserve the environment for the benefit of all present and
future residents, regardless of race, income, ethnicity or national origin.

6. Provide complete and accurate information on potential human health and
environmental impacts associated with municipal decisions.

7. Examine reasonable alternatives and select the alternative with the least
harmful impact on human health and the environment, including the alternative of taking
no action, wherever authorized by law and practicable to do so.
8. Promote public participation and transparent decision-making as critical to identifying risks to health and the environment and to selecting alternatives that avoid or minimize such risks.

1.0-2 IMPLEMENTATION OF POLICY

A. Environmental Community Impact Statement (ECIS):

1. Each application for approval of a development or subdivision approval and each redevelopment initiative pursuant to the LRHL shall include preparation and submission of an ECIS, as an integral part of its application for approval or designation, pursuant to the standards and criteria in this ordinance and the principles of Environmental Justice.

2. The ECIS shall accompany the application or redevelopment initiative throughout the review process and shall be an official part of the record subject to such public hearing and notice as authorized by law.

3. Each ECIS shall satisfy the informational requirements set forth in this ordinance, including those items identified in the “checklist” in order for an application or approval of a redevelopment initiative to be declared complete for review, public notice and hearing.

4. A minimum of five (5) conforming copies of the ECIS shall be forwarded to the Environmental Commission, the Office of the Public Advocate, and the Board of Public Health at the earliest possible opportunity, and the same shall be posted on a readily accessible Internet webpage or website.
5. In the event that the applicant or proponent fails to submit a reasonably complete ECIS, subject to the right of the applicant to be excused from any informational requirement that is unduly burdensome or not relevant to the decision at issue, the land use board or other entity as the case may be, may dismiss the application or terminate the initiative without prejudice.

6. The ECIS shall address each item in the enclosed Checklist, and such other requirements as the board shall designate from time to time, subject to reasonable waiver opportunities.

7. The ECIS shall incorporate by reference relevant portions of the most recent Natural Resource Inventory or Environmental Resource Inventory or such other official documents or plans or studies as may be developed by the Environmental Commission or the municipal planning department, including but not limited to:

   a. the municipal Master Plan, as prepared and adopted pursuant to N.J.S.A. 40:55D-28, et seq., provided, however that

   b. the information so incorporated remains timely and accurate as to each item incorporated, and

   c. provided further that the incorporated sections shall be made a physical part of the ECIS such that a reader will have access to all relevant information in one publication or on the Internet in one place.
8. The application shall supply not less than five (5) copies of the ECIS for public
review at a convenient location to be determined by the reviewing agency and shall also
publish the ECIS on a generally available Internet website or webpage.

9. The informational requirements of the ECIS shall generally follow the
standards of the National Environmental Policy Act (NEPA) and the regulations of the
Council on Environmental Quality (CEQ) for preparation of an Environmental Impact
Statement (EIS), pursuant to Section 102(2)(C), 42 U.S.C. Sec. 4321, et seq., except that
the applicant may be excused from any unduly burdensome or irrelevant requirements,
which request to the reviewing agency or entity shall be promptly determined after notice
to and consultation with the Environmental Commission, and which request will not be
unreasonably withheld.

10. The ECIS shall include and provide a detailed statement and analysis of:
   a. the environmental and public health impacts of the proposed development, in
      comparison to a “baseline” of such information describing current conditions of the site,
      and including:
      (1) both positive and negative impacts, and
      (2) any cumulative impacts which, when viewed in isolation, may be considered
      insignificant but when viewed in combination with prior or planned development and
      ongoing activities or reasonably foreseeable activities, may prove to be detrimental;
      (3) any adverse effects which cannot reasonably be avoided should the proposed
      application or project be approved as filed, taking into account practicable and feasible
mitigation measures, including mitigation that may offset existing impacts through a “net impact” assessment;

(4) any reasonable alternatives to the proposed development project or redevelopment initiative or portion thereof, including identification and consideration of alternatives which do not require such development or redevelopment approvals or which can be effectuated with lesser environmental impact, including the implementation of offsite remediation or mitigation through a “net impact” assessment;

(5) any potentially irreversible environmental and health impacts and commitments of resources which cannot feasibly be avoided if the preferred development application is approved; and

(6) any negative environmental and public health impacts which may disproportionately affect lower income areas or areas of racial, ethnic or minority concentration or otherwise contravene the principles of Environmental Justice as summarized in Executive Order No. 12898 and as updated;

11. Because the ECIS shall have substantive legal effect, it follows that:

a. a failure of the applicant or proponent to select an alternative which, as identified in the ECIS, is practicable and feasible, reasonably affordable, and less harmful to the environmental and public health shall be a basis for rejection of the development application, if authorized by governing law; or

b. the land use board or other agency reviewing the application may condition its approval on the applicant agreeing to such mitigation measures as will lesson harm to the
environment, taking account all reasonable costs and benefits of same, if authorized by
governing law.

12. An application for a development or redevelopment project deemed
“inherently beneficial” as a matter of law may be excused from this ECIS requirement or
any portion thereof, upon request of the applicant for same and a determination being
made that the development qualifies as “inherently beneficial,” except that such
development may not be excused from the requirement to address determinants of health.

B. Measuring Progress

1. To measure progress toward the goal of maintaining a healthy, viable
environment for current and future generations, and to enable analyses of cumulative
impacts, the Township will, subject to budgetary limitations and priorities, develop and
publish an Environmental and Health Conditions inventory at the level of the census
block group, to be published within twelve (12) months from the time this ordinance, and
to be updated and published with the annual budget report every year thereafter, unless
such Environmental and Health Conditions inventory is included within the Township’s
Natural Resources Inventory or Environmental Resources Inventory or other such
published assessment of same.

2. The inventory will include at least these items on the checklist, as set forth in
the definitions section of this ordinance.

3. The preparation of this inventory may be assigned to the Environmental
Commission or the Planning Board individually or jointly.
4. The inventory shall be incorporated in the ECIS.

C. Evaluating New Projects: The Checklist

New projects will be evaluated for their effect on existing conditions, using the checklist of existing conditions in the affected neighborhood or community, and specific impacts of the proposal on checklisted items.

1. A Health Impact Assessment will be completed for any proposed action that could negatively alter the determinants of health, except to the extent that such an assessment is part of the ECIS or other published source. The cost of such analyses will be borne by the owners of the proposed projects, to the extent permitted by law.

2. The checklist and Health Impact Assessment will evaluate whether the proponent of a project can show that the proposal will worsen health or the environment.

3. Municipal decisions will be revisited whenever the Health Impact Assessment is updated, to evaluate whether prior decisions have produced the results anticipated or predicted, and if remedial actions are necessary.

D. Monitoring Existing Facilities

1. Subject to budgetary limitations, the Township shall provide for monitoring existing facilities and activities for compliance with this ordinance.

2. Monitoring results will be made available on paper in the local public library and on the Township’s website.

E. Remedial Actions
1. In any communities within the Township that are disproportionately burdened by pollution, or are particularly vulnerable to harm, the Township will work to improve existing conditions by reducing and eliminating negative impacts on the determinants of health to the fullest extent practicable and authorized by law.

2. In furtherance of this objective, the Township will annually solicit the findings and recommendations of the Board of Health, the Environmental Commission, and interested, community organizations, including but not limited to houses of worship, advocacy groups, and members of the general public, and may hold public hearings thereon.

F. Definitions

1. Communities:

Means discrete areas of a municipality, such as neighborhoods, housing developments or subdivisions, public housing projects or other predominantly residential sectors that generally share certain commonly-held characteristics, such as geographic proximity, lower income, race or ethnicity within a particular area.

2. Cumulative impacts

The cumulative impact of an action is the incremental impact of the action which if viewed separately may be insignificant but when added to past, present, and reasonably foreseeable future actions can have significant impact on the environment and determinants of health as those determinants are recognized by the U.S. Department of Health and Human Services.
3. Determinants of Health

The U.S. Department of Health and Human Services defines determinants of health to include, consideration of impacts on:

a. The Natural environment, such as plants, weather, or climate change
b. The as-built environment, such as buildings or transportation, worksites, schools, and recreational settings, housing, homes, and neighborhoods.
c. Exposure to toxic substances and other physical hazards
d. Physical barriers, especially for people with disabilities
e. Aesthetic elements, such as good lighting, trees, or benches
f. Availability of resources to meet daily needs, such as educational and job opportunities, living wages, or healthful foods.
g. Social norms and attitudes, such as discrimination
h. Exposure to crime, violence, and social disorder, such as the presence of trash
i. Social support and social interactions
j. Exposure to mass media and emerging technologies, such as the Internet or cell phones.
k. Socioeconomic conditions, such as concentrated poverty
l. Quality schools
m. Transportation options
n. Public safety
o. Residential segregation
p. Disproportionate Impact

4. The Environment

The environment includes both the natural and man-made environment, and including the determinants of health for neighborhoods and communities, and impacts on associations and cultural values.

5. The Checklist

a. **Air:** air pollution sources & background ambient conditions

b. **Water:** includes water discharge sources, stormwater controls and management, point sources and nonpoint sources of water pollution

c. **Land:** includes soils, farmland, woodlands, wetlands, open space, recreational space, landscapes and viewscapes

d. **Quality of life:** includes, smells, dust, smoke, vapors, gases, noise, vibration, glare, heat, rodents, mosquitoes, other vectors; presence or absence of trees and other vegetation

e. **Waste:** includes industrial waste, waste facilities, sewage, litter

f. **Urban design:** includes consideration of walkability, dangerous intersections, barriers dividing neighborhoods, pedestrian safety, visual blight, empty lots, abandoned structures, traffic congestion,

g. **Environmental Justice:** includes the principles set forth in presidential Executive Order No. 12898 and as further clarified in relevant updates and implementing publications of the United States Environmental Protection Agency
(EPA) regarding the disproportionate or disparate negative impact of diverse governmental decisions and initiatives including but not limited to decisions respecting pollution discharge permits, development applications and redevelopment initiatives and other governmental action which may predominantly impact lower-income or minority neighborhoods, communities, neighborhoods and vulnerable populations therein

h. **The Applicant:** includes review of its compliance record with respect to assurances provided by the applicant in other or prior applications and with existing laws or regulations protecting the environmental and public health, or conditions for the receipt of tax abatements and any other municipal gratuities or inducements which may be relevant to the decision at issue

6. **Inherently Beneficial:**

   Means a project, facility, development or redevelopment which has been declared by courts of competent jurisdiction or by legislation to inherently serve the public good such that certain regulatory impediments should be minimized in order to promote or facilitate such project, development or redevelopment, and which include but are not necessarily limited to child care facilities, lower income or subsidized housing, group homes for the disabled, schools, hospitals, homes for the aged, assisted living facilities, places of worship, and renewable energy facilities, but shall not include certain public facilities of a non residential or industrial nature, such as sewage treatment plants or cell tower installations.
7. Net Impact Assessment:

Means a mode or methodology for quantifying or calculating the overall environmental and health impact of an activity through such action as authorizing an applicant to offset certain increases in impacts on-site by making or offering to make additional and increased reductions of the same impacts off-site, provided that such net impact assessment or offsets will not be authorized to trade off the environment or public health of one community or neighborhood for the benefit of another, thereby creating undue concentrations of impacts known as “hot spots” in the impacted area.

2.0: Establishment of the Office of Municipal Public Advocate; delineation of qualifications, and powers and duties:

A. There is hereby established the Office of the Municipal Public Advocate for the purpose of assisting the Township in the implementation and enforcement of this Ordinance and related rules and regulations.

B. Appointment and Compensation:

1. The Governing Body of the Township shall appoint a qualified attorney to serve as the Municipal Public Advocate after soliciting candidates to consider on the basis solely of relative merit and after an open competitive basis.

2. The Public Advocate may be a nonprofit or public-interest law firm or similar association dedicated to protection of the environment and public health.

3. The compensation of the Public Advocate shall be set by the Governing Body and be sufficient to attract a qualified person for the position, and shall not be reduced during his or her term in office.
4. The Public Advocate shall serve at the pleasure of the Governing Body but may be removed for good cause shown which shall not include the assertion of a politically unpopular position on any matter within the jurisdiction of the office.

5. The Planning Board and Zoning Board may include such funding as may be appropriate for the Public Advocate to appear before such board within its schedule of “escrow fees,” as authorized by N.J.S.A. 40:55D-53.1, et seq.

C. Qualifications:

1. The Public Advocate shall be an attorney at law in good standing in the State of New Jersey with at least five (5) years of experience.

2. The Public Advocate shall be substantially qualified by education and experience in the areas of legal practice relevant to its duties, which include but are not limited to

   a. Land use law including zoning, rezoning, variances, site plans, subdivision reviews, planning and stormwater.

   b. Litigation and appeals from decisions of Planning Boards and Zoning Boards, both to uphold or to contest any such decision, as the case may be.

   c. Environmental law and practice

   d. Public health law and practice.

D. Duties and Powers: The Public Advocate shall:
1. Take such action as permitted by law to enforce this ordinance or law or rule or regulation related thereto, including the Environmental Rights Act, N.J.S.A. 2A:35A-1, et seq.

2. Appear before the Planning Board, and the Zoning Board to present argument and evidence with respect to any pending major development application.

3. Represent residents, communities and neighborhoods regarding any application for major development located within such community or neighborhood of the Township, on petition by representatives of such community or neighborhood.

4. File and argue appeals in any court with subject matter jurisdiction as deemed necessary to implement or enforce this Ordinance.

5. Collect fees for reimbursement of the Township or “escrow fee” account, as the “prevailing party” under any relevant statute or Rule of Court providing for such fee shifting.

6. Take such other action as necessary and appropriate to carry out the foregoing duties and powers.

7. This being a remedial ordinance, the powers of the Public Advocate shall be liberally construed.

### 3.0. Powers of the Board of Public Health:

A. Pursuant to the “Local Public Health Services Act,” N.J.S.A. 26:3A2-1, et seq., each county and municipality is authorized and empowered to establish a board of public health.
B. If the Township has not established a board of public health, pursuant to law, it shall do so within ninety (90) days.

C. Among the duties of such board of public health, the board shall have authority to implement and enforce any provision of this ordinance related to protection of public health through appropriate action, provided that the Township or Public Advocate is not actively enforcing the same at that time.

4.0. Property Taxation:

A. The taxation of realty or “real property” (land, buildings and fixtures), which is the principal means of supporting the expenses of local government and public education and county services, requires periodic valuation or revaluation of property values within the Township for purposes of tax assessments.

B. The process of valuation or revaluation of property may be performed by a variety of generally accepted methodologies or techniques by competent personnel and qualified consultants retained for that purpose.

C. However, because certain methodologies of valuation or revaluation, including but not necessarily limited to the “Extraction Method,” have been shown to shift or transfer tax burdens from predominantly higher income property owners and areas to predominantly lower income property owners and minority areas, the Township shall.

1. Select that methodology which is both legally acceptable and is least likely to lead to disproportionate shifting of tax burdens to lower income property owners, and
2. Closely monitor the process of property valuation and revaluation to assure transparency, fairness and equity to the fullest extent permitted by law.

5.0. Effectiveness date:

This ordinance shall take effect no sooner than the ninetieth (90) day after the publication of notice of the enactment of this Ordinance, except that the Governing Body and other affected boards shall, upon enactment, take such steps as necessary to commence the process of implementing this ordinance immediately after the date of effectiveness.

6.0 Severability:

If any portion, clause, or section or subsection of this ordinance is determined by a court of competent jurisdiction to be unlawful, ultra vires or unenforceable, it is the intention of the Township that the remaining portions remain and be severed from the portion struck down by the court.